COOK COUNTY SHERIFF'S MERIT BOARD

Sheriff of Cook County)	
•)	
vs.)	
)	Docket No. 1910
Robert Reimer)	
Correctional Officer)	
Star #16793)	

DECISION

This matter coming on to be heard pursuant to notice before Kim R. Widup, Board Member, on September 7-9 and 13, 2017, the Cook County Sheriff's (CCSO) Merit Board finds as follows:

Jurisdiction

Robert Reimer, hereinafter Respondent, was appointed a Correctional Officer for the Cook County Department of Corrections (CCDOC) on September 12, 2011. Respondent's position as a Correctional Officer involves duties and responsibilities to the public; each member of the Cook County Sheriff's Merit Board, hereinafter Board, has been duly appointed to serve as a member of the Board pursuant to confirmation by the Cook County Board of Commissioners, State of Illinois, to sit for a stated term; the Board has jurisdiction of the subject matter of the parties in accordance with 55 ILCS 5/3-7001, et seq; and the Respondent was served with a copy of the Complaint and notice of hearing and appeared before the Board with counsel to contest the charges contained in the Complaint.

As a threshold matter, a proceeding before the Merit Board is initiated at the time the Sheriff files a written charge with the Merit Board, 55 ILCS 5/3-7012. A document is considered filed, in this case with the Merit Board, "when it is deposited with and passes into the exclusive control and custody of the [Merit Board administrative staff], who understandingly receives the same in order that it may become a part of the permanent records of his office." See Dooley v. James A. Dooley Associates Employees Retirement Plan, 100 Ill.App.3d 389, 395 (1981) (quoting Gietl v. Commissioners of Drainage District No. One, 384 Ill. 499, 501-502 (1943) and citing Hamilton v. Beardslee, 51 Ill. 478 (1869)); accord People ex rel. Pignatelli v. Ward, 404 Ill. 240, 245 (1949); in re Annex Certain Terr. To the Village of Lemont, 2017 IL App (1st) 170941, ¶ 18; Illinois State Toll Highway Authority v. Marathon Oil Co., Ill. App. 3d 836 (1990) ("A 'filing' implies delivery of a document to the appropriate party with the intent of having such document kept on file by that party in the appropriate place." (quoting Sherman v. Board of Fire & Police Commissioners, 111 Ill. App. 3d 1001, 1007 (1982)); Hawkyard v. Suttle, 188 Ill. App. 168, 171 (1914 ("A paper is considered filed when it is delivered to the clerk for that purpose").

The original Complaint in this matter was filed with the Merit Board's administrative staff on July 18, 2016. Regardless of whether or not Merit Board Members were properly appointed during a given term, the Merit Board, as a quasi-judicial body and statutorily created legal entity, maintained at all times a clerical staff not unlike the Clerk of the Circuit Court (Administrative Staff). These Administrative Staff members receive and date stamp complaints, open a case file, assign a case number, and perform all of the functions typically handled by the circuit clerk's office. Just as a timely filed complaint would be accepted by the circuit clerk even if there were no properly appointed judges sitting on that particular day, so too was the instant Complaint with the Administrative Staff of the Merit Board. Accordingly, the Complaint filed on July 18, 2016, commenced the instant action, was properly filed, and will be accepted as the controlling document for calculating time in this case.

Background

The Sheriff filed a complaint on July 18, 2016, against the Respondent requesting termination of the Respondent's employment from the CCSO. After the trial was completed on this matter the case was delayed while certain legal proceedings were completed.

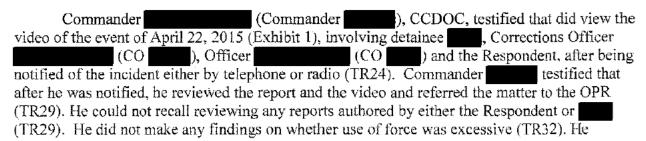
The complaint alleged, in summary, that on April 22, 2015, the Respondent used excessive force against detainee (detainee), "when the Respondent administered closed-fist strikes to detainee 's head and face, while detainee was on the ground covering his face/head with both hands." The complaint further alleged that the Respondent along with two other CCDOC officers "made no effort to subdue and control detainee while using the force described above..." and as such, "the force used was not intended to control detainee or to prevent further assault but to harm and punish detainee Additionally, the compliant alleged the Respondent authored and submitted a false Response to Resistance/Use of Force Report in that the Respondent falsely reported that detainee "continued to threaten officers and attempted to strike them." Finally, the complaint alleged that the Respondent submitted false information on November 30, 2015, to the Office of Professional Review (OPR), CCSO.

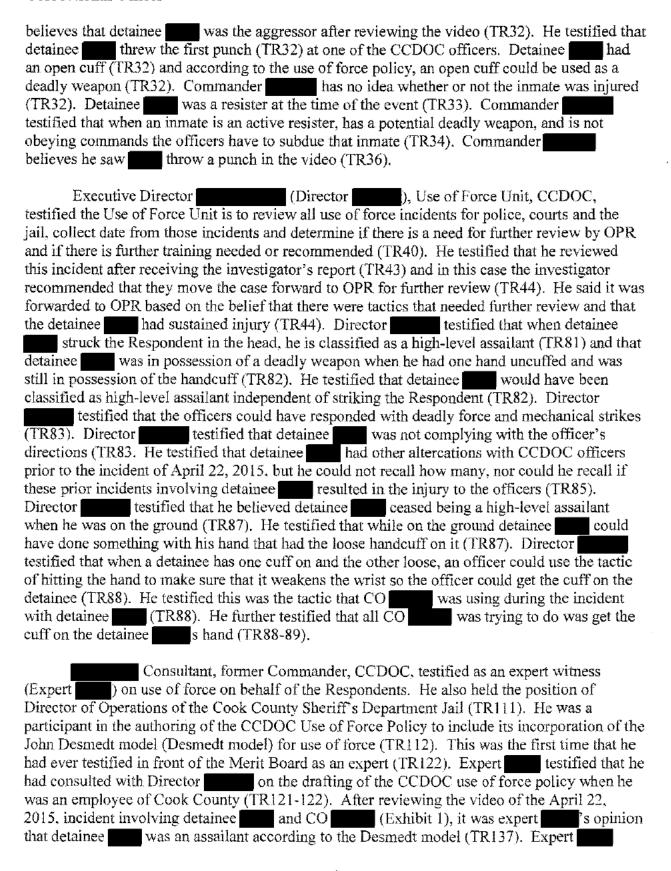
After a series of legal reviews resolving issues regarding the constitution of the Board were completed, this matter was addressed with the parties by the Board regarding resolution of the case. A number of hearings were conducted with the parties and on March 26, 2019, the Respondent and the Sheriff agreed that the Cook County Sheriff's Merit Board could rely upon the sworn testimony and documents, video(s), audio recording(s) or any other items admitted into evidence previously taken and/or submitted at the evidentiary hearings held on September 6-8 and September 13, 2017, on the above listed matter in coming to a decision on the above listed matter; the parties waive any objection to the Merit Board's reliance on the transcripts of the previous testimony and evidence admitted as described above; and no further evidentiary hearing is necessary as it relates to the above captioned case (Respondent case# 1910).

On April 17, 2019, the Petitioner (Sheriff) prepared and submitted to the Board their findings of fact as *Petitioner's Proposed Findings of Fact* and further described as

<u>Uncontested Findings of Fact</u>. On April 17, 2019, the Respondent, prepared and submitted their findings of fact to the Board as <u>Respondent's Proposed Findings of Fact</u>.

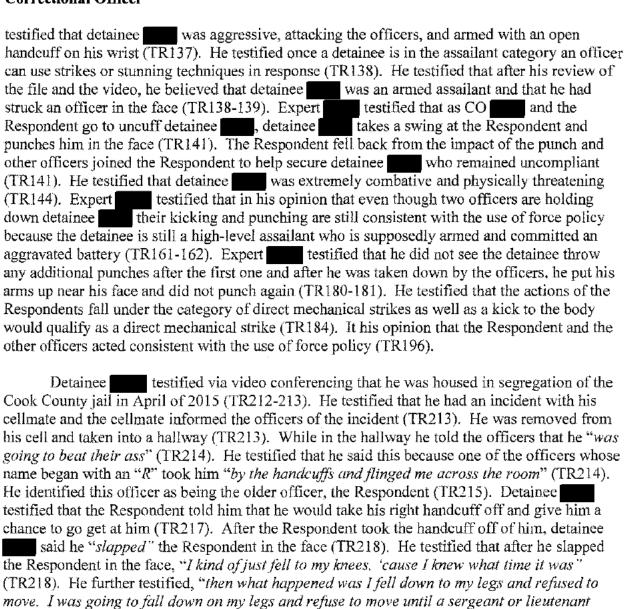
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The Sheriff introduced into evidence the video recording of the events of April 22, 2015 (Exhibit 1); Sheriff's Order 11.2.2.0, Response to Resistance/Use of Force Duties, Notifications and Reporting Procedures (Exhibit 2); Sheriff's Order 11.2.1.0, Response to Resistance/Use of Force Policy (Exhibit 3); Sheriff's Order 11.2.2.0.1, Conduct Policy (Exhibit 4); Sheriff's Order 11.2.7.0, Use of Restraints (Exhibit 5); General Order 24.9.1.0, Reporting Incidents (Exhibit 6); Article X, Rules and Regulations of the Cook County Sheriff's Merit Board (Exhibit 7); Incident Report of Corrections Officer (CO) dated April 22, 2015 (Exhibit 8); Response to Use of Force Report of the Respondent, dated April 22, 2015 (Exhibit 9); Response to Use of Force Report of the Respondent, dated April 22, 2015 (Exhibit 10); Response to Use of Force Report of April 22, 2015, prepared by Lt. (CO
CO introduced into evidence a chart, entitled <u>Policy</u> and <u>The Use of Force</u> <u>Model Shall Provide</u> (1); and the Resume of Expert (2). The Respondent introduced an Inmate Discipline Report for detainee , date of hearing April 24, 2015, signed by an unknown disciplinary board member (Reimer 2); and an Emergency Response/Ambulance Report Sheet for CCDOC, dated April 22, 2015, for the Respondent (Reimer 3).
Findings of Fact





officers (TR227). Detainee

aggravated battery of a police officer in 2007 (TR229).

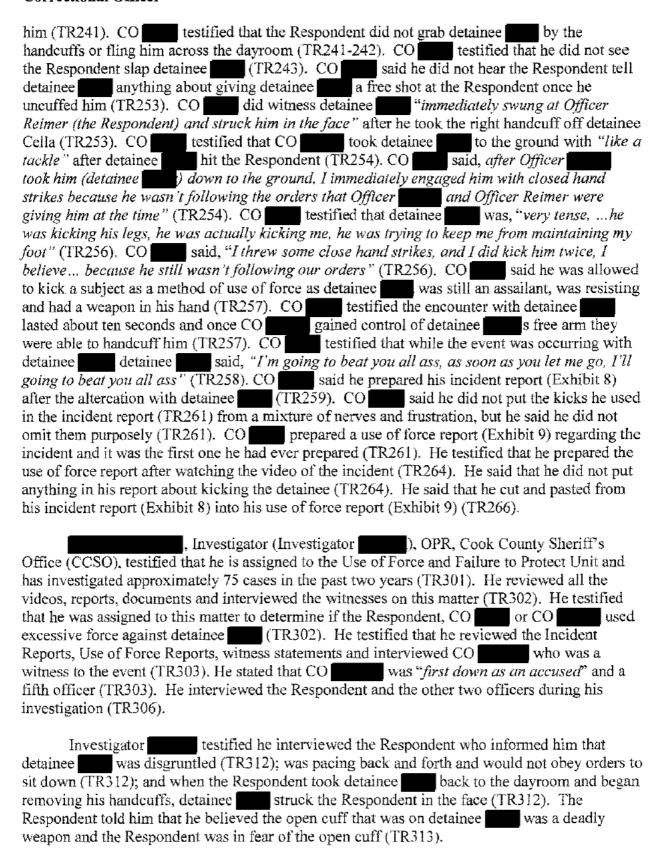


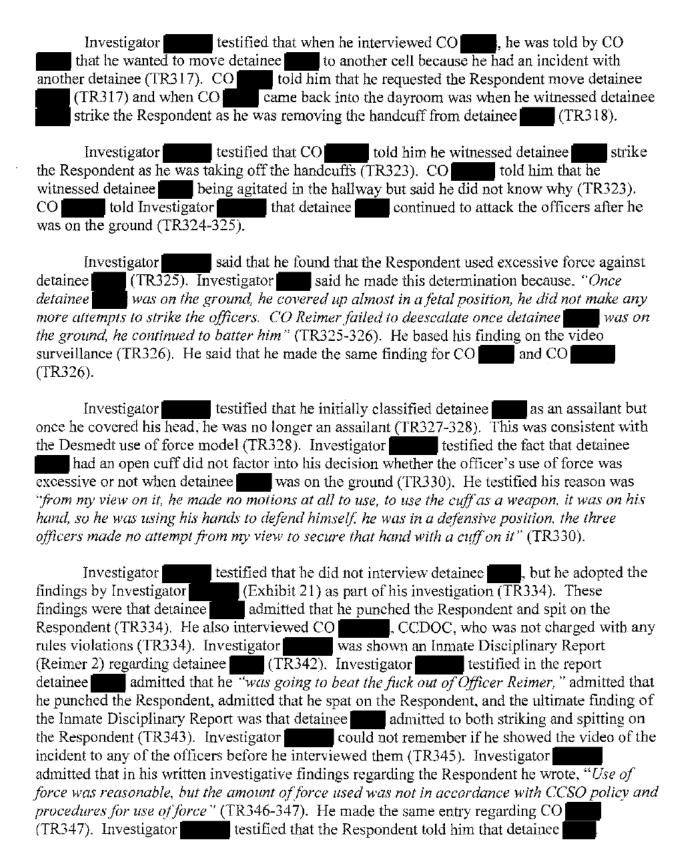
CO (Respondent in docket number 1909) was working at in April of 2015 when the incident with detainee occurred (TR233) and he was still on probation at the time (TR234). CO (TR235) testified that he was informed by detainee of scellmate that he was in a physical confrontation with detainee (TR235-236). CO (TR235-236) handcuffed detainee on and brought him to the dayroom to get ready to escort him into the hallway (TR240-241). He witnessed detainee on a table and then fall backwards once the Respondent restrained

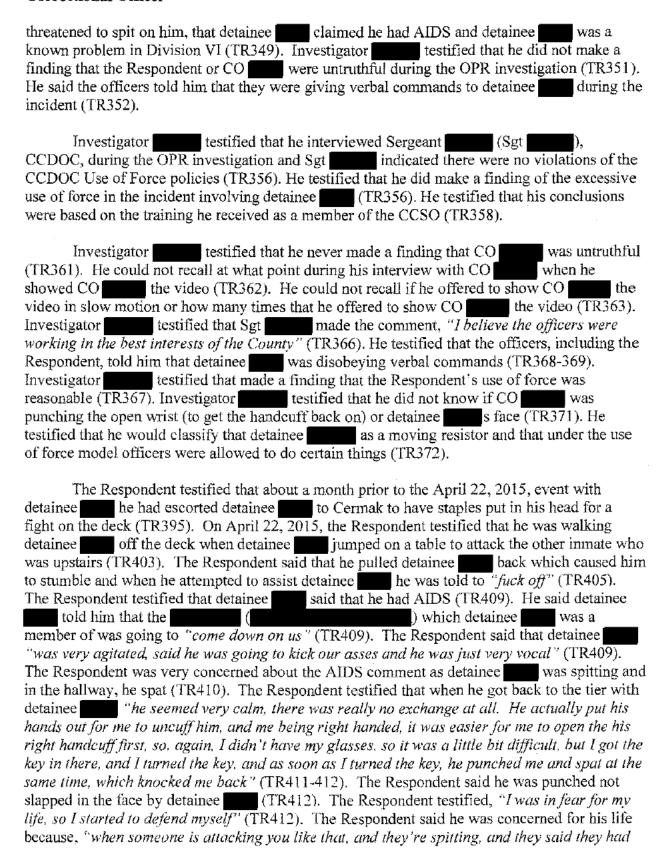
testified that he at the time of the event that he was in the

came, so I could talk to them again, and they started beating my ass" (TR218-219). Detained testified that if OPR wrote in their report that he punched the correction officer, "It's wrong I just slapped him" (TR226). He testified that he did spit on one of the corrections

discipline section of the jail for a prior disciplinary action by him and he was convicted of







AIDS. I was concerned in many ways. Again, the fact that he said he had AIDS, and the fact that he attacked me with an open handcuff" (TR413). He said that CO tackled detained and brought him down (TR413). The Respondent said once detained was on the ground the officers were giving him verbal commands which he ignored (TR414). The Respondent said detained put his hands near his face which prevented the officers from being able to handcuff him (TR415). The Respondent thought the event with detained lasted about 10 seconds (TR417). The Respondent testified at no time was detained trying to be compliant (TR417). The Respondent testified that once CO and and CO spained control of detained is hands they were able to bring his arms back and get him cuffed, after this occurred no more force was used (TR417-418).

The Respondent testified that he believed he acted in accordance with the CCDOC use of force policies (Exhibits 2 and 3) as he had an aggressive assailant who was not being compliant. was tucking his hand underneath him, was stiffening up and spinning which prevented the officers from being able to handcuff him (TR431-432). The Respondent further testified that the officers could not walk away from detainee as they had an aggressive assailant with a weapon who could have killed one of the officers with an open handcuff (TR432). The Respondent testified that he was truthful during the OPR investigation (TR432-433). The Respondent testified that after detainee punched him and was knocked to the ground he, and CO proceeded to strike detained (TR448). The Respondent, "when went to the ground, we were giving him direct orders to comply, to bring his detainee hands behind his back to be cuffed. He ignored those orders, he continued, he had his hands by his head again, like I said before, but he was not complying at all, he kept continuing with the threat that he was going to kick my ass" (TR449). The Respondent said "he (detainee attempted, cause he was moving his hands underneath him, he moved his hands out, so it was like he was trying to hit with the cuff. He tried to avoid being, having his hands grabbed, and that's why he had his hands loose, trying to go like that to get his hands away from us...I believed he was trying to strike, yes sir" (TR450). The Respondent testified, "I was in fear for my life" (TR451).

(Respondent in Docket #1908) testified that on April 22, 2015, when he was on shift, he heard a commotion in the hallway and saw detainee pacing back and forth (TR466). CO said detainee was making verbal threats (R467). CO testified, "Officer Riemer removed detainee" 's right handcuff, at which time detainee struck Officer Riemer with a closed fist" (TR468). CO said after detainee Respondent he heard detainee continue to talk with the Respondent and make verbal threats (TR468). He said he was three feet away from the Respondent and detainee testified, "I immediately tackled detainee " (TR468). CO testified, "I tackled detainee I hit him once or twice on the way down. I continued to strike towards the cuff. raised his hands. He still had the open cuff on his wrist" (TR469). He testified Detainee that detainee "definitely would be an Assailant, consider the cuff a deadly weapon, that's high" (TR469). CO said, "my big focus was on that handcuff, that's a big problem. I began to strike towards his handcuff...his hands were raised towards his head" (TR469). He testified he was trained to get control the hand that is free when the handcuff is off, "high level assailants you can use mechanical strikes, you can use stun strikes, which that is what I was

trying to execute at the time," and testified he was specifically targeting detained 's wrist, "to get that hand behind his back, to get a deadly weapon under control" (TR470). CO testified that detained was spinning around a little bit (TR471). He said, "I was delivering strikes towards his hand and his wrist. He continued to clench up, wasn't really giving us any we were giving verbal commands. He wasn't budging at all. We continued to try to get that hand behind his back" (TR471). CO testified that there was a point in the video that his hand went up which was, "as I went to strike toward detainee 's cuff again, and – I saw an opening, I saw his loosen up a little bit, and I thought I could get him under control. The mission was to restrain detainee not punish him, not deliver extra blows" that was when his hand went up and it stopped (TR471-472). He testified that all three of the officers were giving detainee verbal orders, "put your hands behind your back stop resisting" (TR473). CO testified that once the event was over, they notified their supervisor. He testified that Sgt helped him prepare A Response to Use of Force Report (Exhibit 11) as it was only the second time he had ever prepared one (TR476). He testified that it was completed to the best of his knowledge (TR478). He testified that he believed that while detained was on the ground he was a threat at all times (TR479). CO testified that he did not observe detained attempt to swing the cuff, open cuff at any of the officers (TR486). CO did not kick detainee (TR486). He testified that although Sgt helped him with his report, he was not present during the incident (TR488).

Conclusion

The Board finds by a preponderance of the evidence through the testimony of the witnesses; the video tape recording April 22, 2015, incident (Exhibit 1); the Respondent's interview with OPR on November 30, 2015 (Exhibit 18); and the supporting evidence that the Respondent was credible in his testimony in that the Respondent did not use excessive force in gaining control of detainee . On April 22, 2015, detainee after being removed from his cell for threatening his cellmate, first threatened to "beat the ass" of the Respondent, then while being uncuffed by the Respondent detainee struck the Respondent in the face with his fist and knocked the Respondent backwards. Detainee had an open handcuff on his wrist that potentially could have been used as a weapon against the officers which would have placed him in the category of being a high-level assailant. Detainee refused to comply with the officer's verbal commands which would have placed the officers in substantial risk of great bodily harm. Detainee was uncooperative during the officer's attempts to gain control of him, failed to follow the officer's instructions and continued to make verbal threats at the officers. The Respondent used the force necessary to gain control of detainee bringing him to the ground, delivering the necessary stunning blows to his arms to gain control of him, secured detainee in handcuffs and stopped his use of force once control was . The Respondent's actions were consistent with the provisions of reestablished of detainee the Desmedt use of force model used by the CCDOC based upon the actions and noncompliance of detainee Investigator testified that he never made a finding that the Respondent was untruthful. It should be noted that detained was already in segregation based on a prior disciplinary matter prior to this incident. Finally, Investigator testified that he interviewed Sgt . CCDOC, during the OPR investigation and Sgt indicated there were no violations of the CCDOC Use of Force policies.

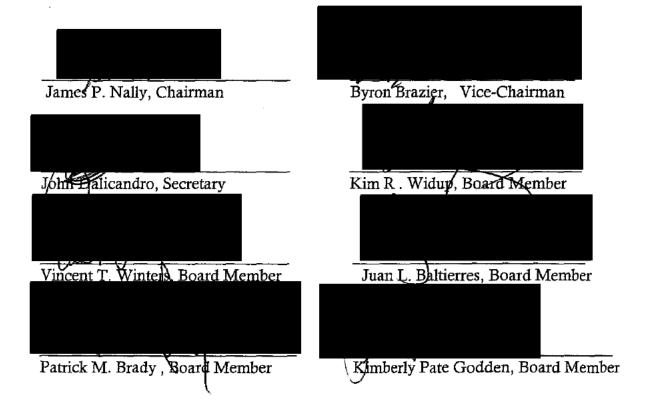
It was alleged that the Respondent falsely reported in his Response to Resistance/Use of Force Report (Exhibit 10), dated April 22, 2015, "that detainee Michael attempted to strike the Respondent with the hand that had the handcuff on." and an additional narrative regarding whether the Respondent attempted to grab detainee which caused the detainee "slipping and falling in the dayroom." The evidence presented regarding both of these matters was not persuasive and with the totality of the circumstances does not prove by a preponderance of the evidence that the Respondent falsified his Use of Force Report (Exhibit 10).

<u>Order</u>

Based on the evidence presented and after assessing the credibility of the witnesses and the weight to be given the evidence in the record, the Board finds that Respondent Robert Reimer, Star #16793, CCDOC, did <u>not</u> violate Cook County Sheriff's Order 11.2.1.0, Section II V E-F, Section VI A-B, X A 5-6, and Section XIII A-C; Sheriff's Order 11.2.20.1, Sections II-IV, Section V A, Section VI Bo & E 26, 30, and 43; Sheriff's Order 11.2.2.0, Section II, Section V A1, B 2a-b, and Section XIII A-C; and Article X, Paragraph B 3, of the Rules of the Cook County Sheriff's Merit Board.

Wherefore, based on the foregoing, it is hereby ordered that Respondent Robert Reimer, is acquitted of all charges in this matter and should be returned to duty with the Cook County Sheriff's Office effective July 18, 2016.

MB1910 Correctional Officer Robert H.Reimer Star 16793



Date July 15, 2019